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Leveraging Clean Water Act Compliance to Maximize Community Benefits

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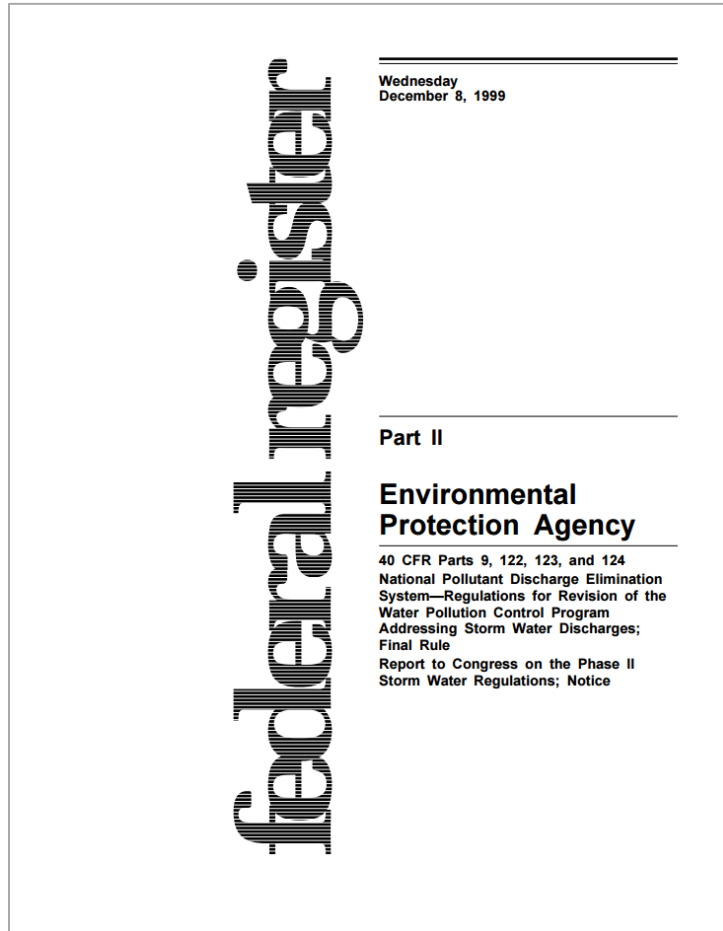
Kentucky Stormwater Association – 2018 Conference

June 28, 2018

2018 Kentucky MS4 Permit

“Major outfall” means a municipal separate storm sewer outfall that discharges from a single pipe with an inside diameter of 36 inches or more or its equivalent (discharge from a single conveyance other than a circular pipe which is associated with a drainage area of more than 50 acres); or for municipal separate storm sewers that receive stormwater from lands zoned for industrial activity (based on comprehensive zoning plans or the equivalent), an outfall that discharges from a single pipe with an inside diameter of 12 inches or more or from its equivalent (discharge from other than a circular pipe associated with a drainage of 2 acres or more).

MS4 Phase II Federal Rulemaking – 1999



...requires all regulated small MS4s to develop and implement a storm water management program.

1. Public education and outreach
2. Public involvement
3. Illicit discharge detection and elimination
4. Construction site runoff control
5. Post-construction storm water management in new development and redevelopment
6. Pollution prevention and good housekeeping of municipal operations

What are we trying to achieve?

Today's rule outlines six minimum control measures that constitute the framework for a storm water discharge control program for regulated small MS4s that, when properly implemented, will reduce pollutants to the maximum extent practicable (MEP)



What are we trying to achieve?

...EPA presumes that a small MS4 program that implements the six minimum measures... **does not require more stringent limitations** to meet WQS.

EPA envisions that a BMP-based storm water management program that implements the six minimum measures will be **the extent of the NPDES permit requirements** for the large majority of regulated small MS4s

Phase II Federal Rulemaking – 1999

2018 Kentucky MS4 Permit

To implement an approved TMDL established for a pollutant of concern in the permittee's stormwater discharges, **the permittee shall identify the impaired stream segment(s) and/or tributaries to those impaired stream segments and the location of all known MS4 major outfalls discharging a pollutant of concern under the TMDL** to those segments or occurring within those segments.

2018 Kentucky MS4 Permit

The permittee shall evaluate the discharge load associated with the identified MS4 major outfalls for the pollutant, including monitoring, reporting and/or otherwise, at issue. Prior to any reopening of this permit under Part III.C., the permittee shall consider and propose, to the maximum extent practicable, applicable and appropriate best management practices guided by the wasteload goal of the TMDL, and a schedule of implementation for those Best Management Practices. Applicable limitations, conditions and requirements contained in the TMDL are also to be addressed in the SWQMP.

Kentucky Statewide Total Maximum Daily Load

*for Bacteria
Impaired
Waters*



Proposed Draft
March 2018



Submitted to:
United States Environmental
Protection Agency
Region IV
Atlanta Federal Building
61 Forsyth Street SW
Atlanta, GA 30303-1534

Prepared by:
Kentucky Department for
Environmental Protection
Division of Water
300 Sower Blvd.
Frankfort, KY 40601

Draft Statewide Bacteria TMDL

Table S.3 Segment TMDL Allocations⁽¹⁾

TMDL ⁽²⁾	Allocations for Direct Loads to the Segment			
	SWS-WLA ⁽³⁾	MS4-WLA ⁽⁴⁾	CSO-WLA ⁽⁵⁾	LA ⁽⁶⁾
$Q_S \times WQC \times CF$	$\sum(Q_{SWS} \times WQC \times CF)$	$\sum(Q_{MS4} \times WQC \times CF)$	$\sum(Q_{CSO} \times WQC \times CF)$	$\sum(Q_{LA} \times WQC \times CF)$

4) Q_{MS4} is the flow (ft³/s) in the segment due to a MS4 entity. The MS4-WLA is not an end-of-pipe limit; **the MS4-WLA is an in-stream allocation.**

This means that the MS4-WLA is an aggregate of the in-stream contribution of all MS4 outfalls within the MS4 jurisdiction, **not the storm water contribution from individual MS4 outfalls.** The MS4-WLA will be addressed through the MS4 permit and implemented through the Storm Water Quality Management Plan (SWQMP) to the **Maximum Extent Practicable (MEP).**

How much will the Phase II Program Cost?

The total average per household cost of the rule is expected to be \$9.16 per household annually.

Phase II Federal Rulemaking – 1999



AP Photo

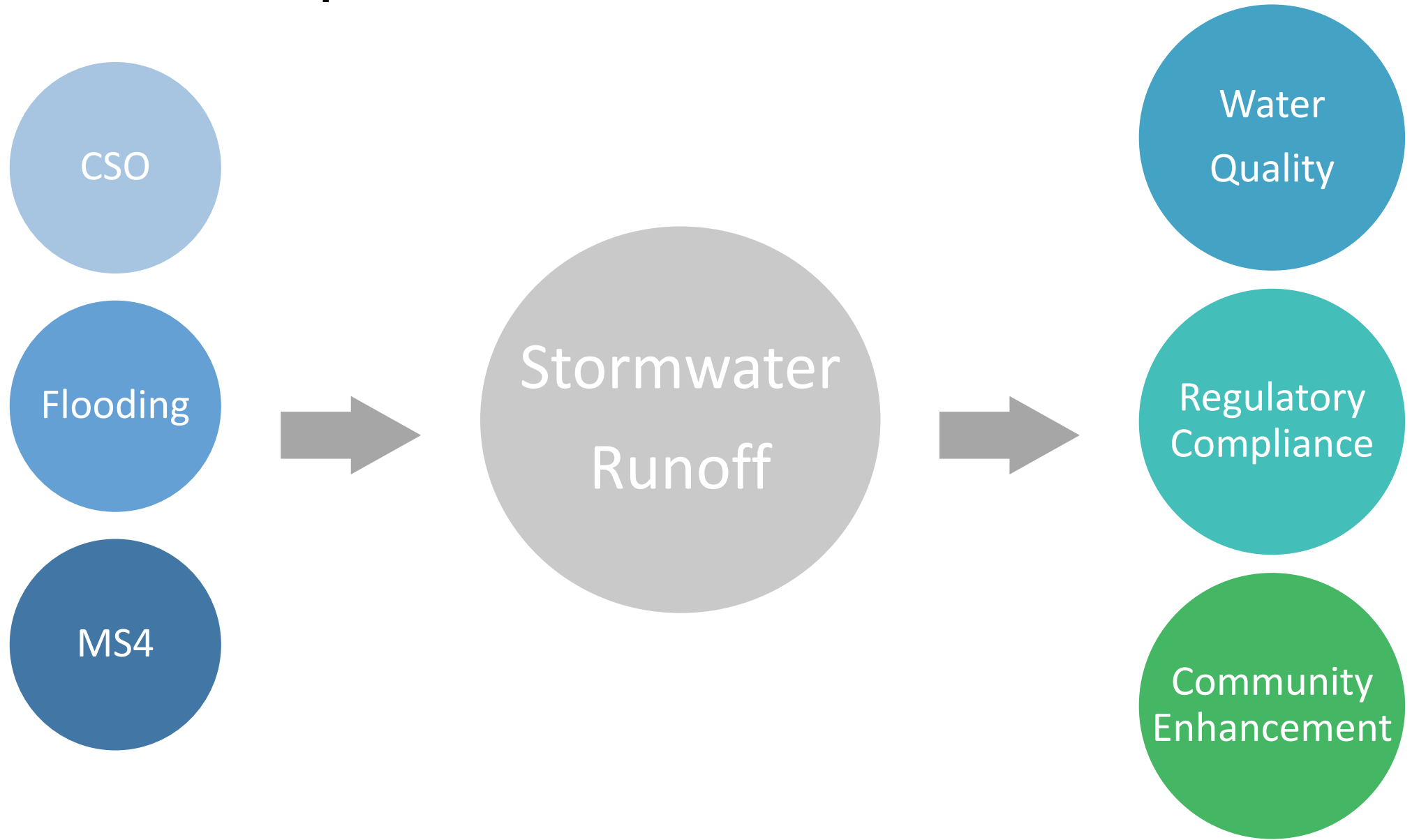
We Often Look at Regulatory Requirements as a Check in the Box

MS4 Permit Requirements	
Public Education & Outreach	✓
Public Participation/Involvement	✓
Illicit Discharge Detection and Elimination	✓
Construction Site Runoff Control	✓
Post-Construction Runoff Control	✓
Pollution Prevention/Good Housekeeping	✓

We may be missing opportunities...



Revised Perspective Can Maximize Benefits



Case Studies & Example Projects

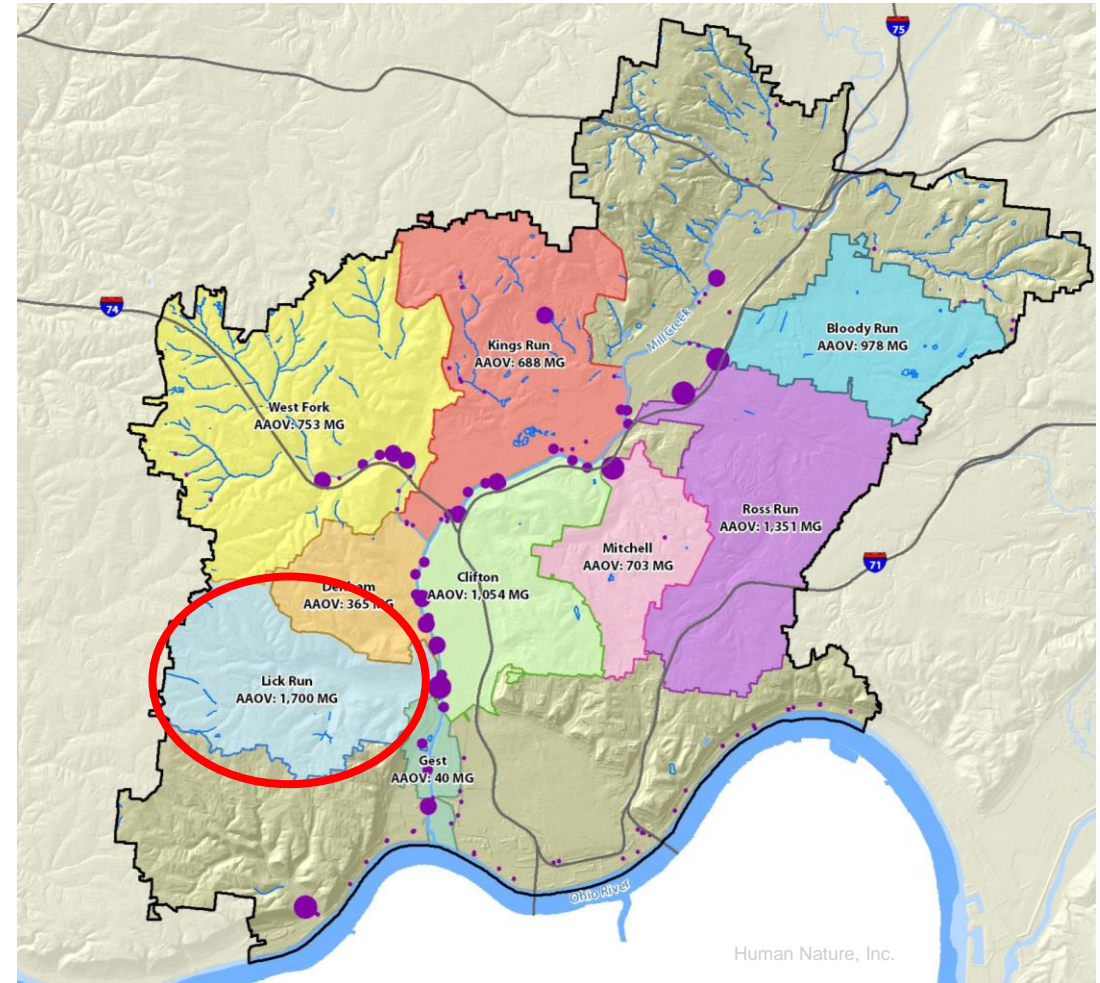
- Lick Run Watershed – Metropolitan Sewer District of Greater Cincinnati
- Stormwater Master Plan – Village of Winnetka, IL
- Various Small Scale Examples



Lick Run Watershed



CSO #5, in the Lick Run Watershed, is MSDGC's largest CSO within the system.

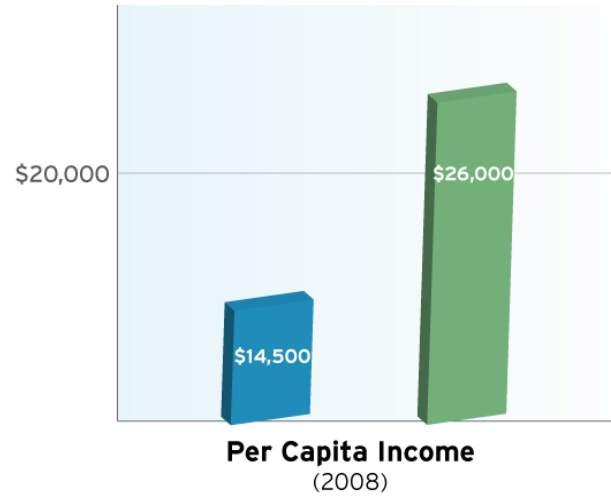


Lick Run Watershed

- MSD's largest CSO by volume
- Forested hillsides
- Urban core
- High vacancy/foreclosure
- High crime
- Declining population
- High unemployment
- 35%+/- impervious
- Busy transportation corridor

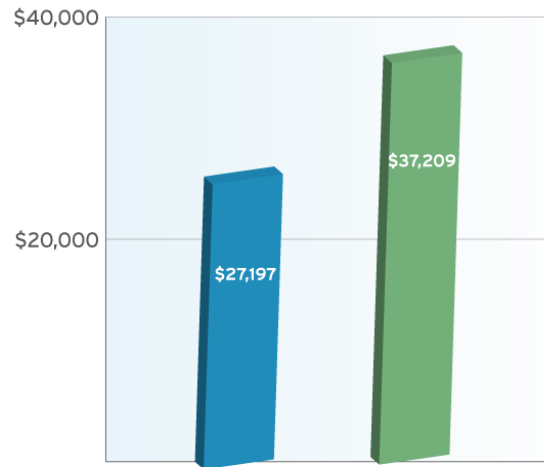


Lick Run Watershed

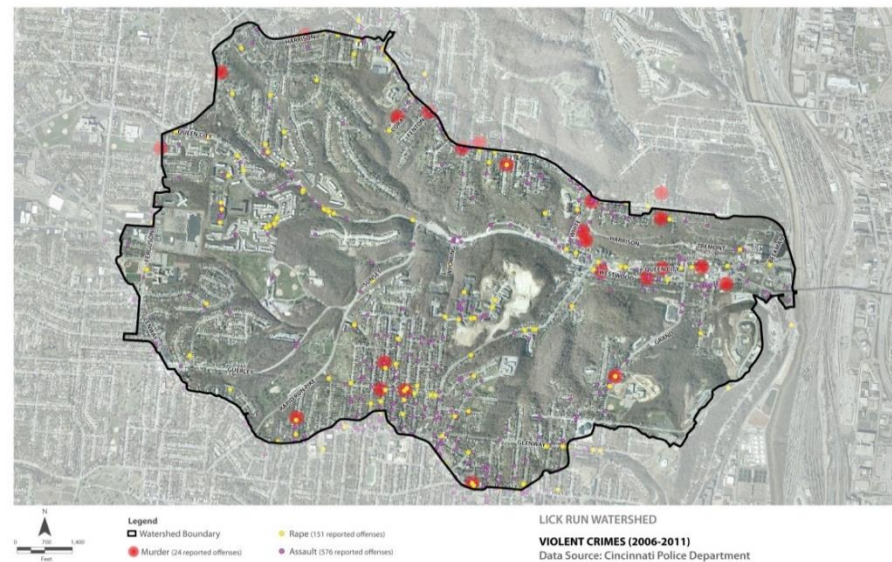
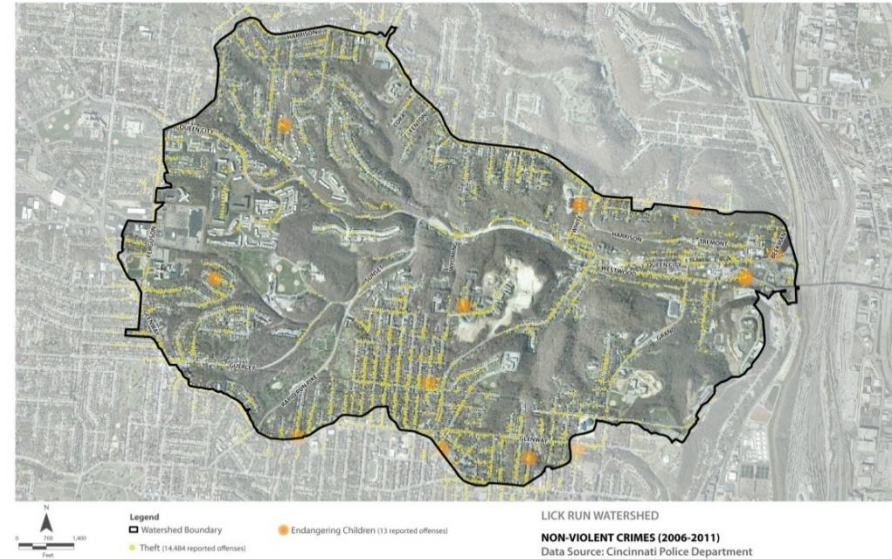


Per Capita Income
(2008)

South Fairmount ●
Cincinnati ●



Median Household Income
(2008)



Lick Run Watershed – Community Challenges



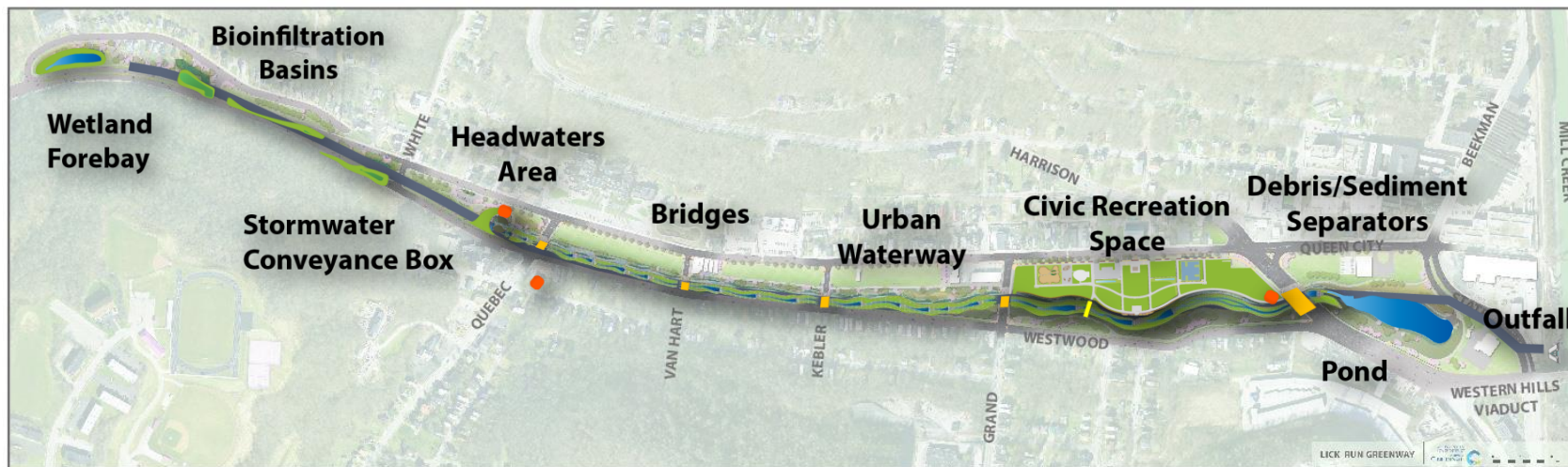
Lick Run Watershed



VCS Concept

Multi-objective solution to maximize public dollars based on comprehensive planning

- Key component of CSO Reduction to Mill Creek
- Provide flood control
- Improve water quality with a treatment train approach
- Maximize tangible benefits to the community
- Provide a catalyst for community revitalization

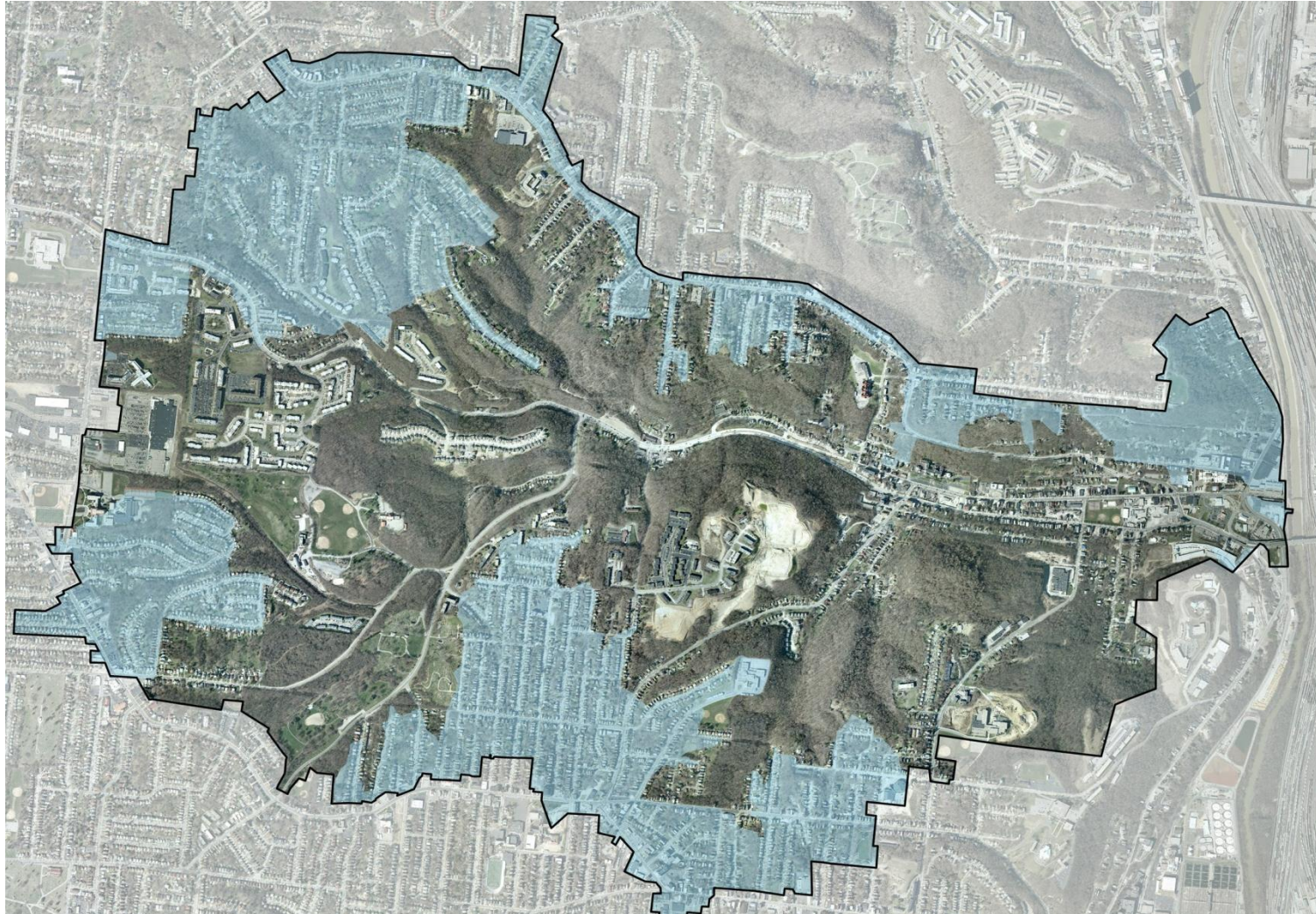


Rendering courtesy of Human Nature

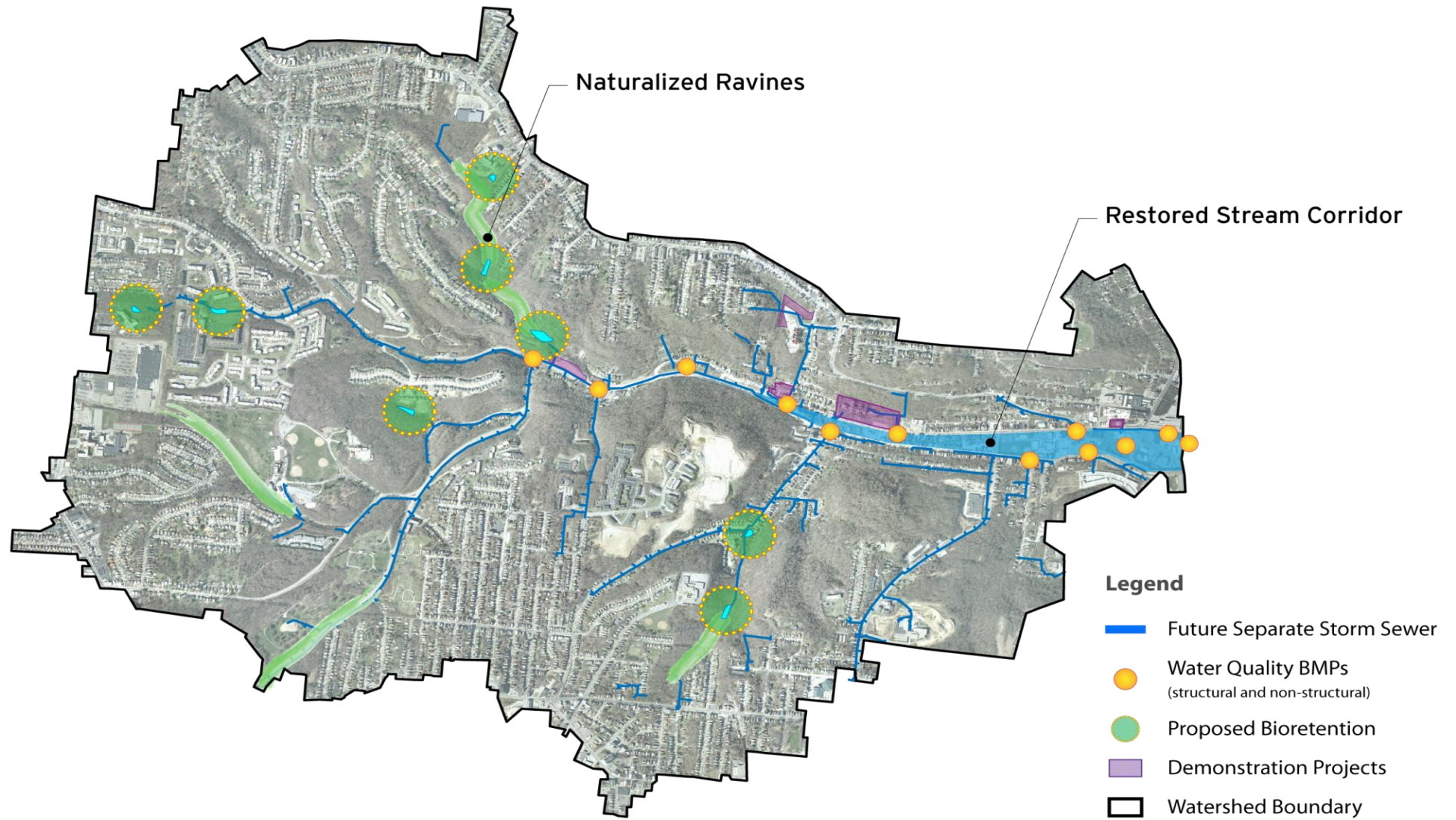
Lick Run Watershed



Strategic Separation



Watershed Wide Strategy



VCS Vision



Images courtesy of project partner Human Nature, Inc.



Image courtesy of project partner Human Nature, Inc.



Image courtesy of project partner Human Nature, Inc.

Lick Run Greenway



Images courtesy of project partner Human Nature, Inc.

Village of Winnetka, IL

Winnetka's Flooding Bouts are Legendary

A look back at the village's damp legacy and what the powers that be have done to correct it.

Winnetka-Glencoe, IL

By **MATT KLINKERT** (Open Post)
September 13, 2011

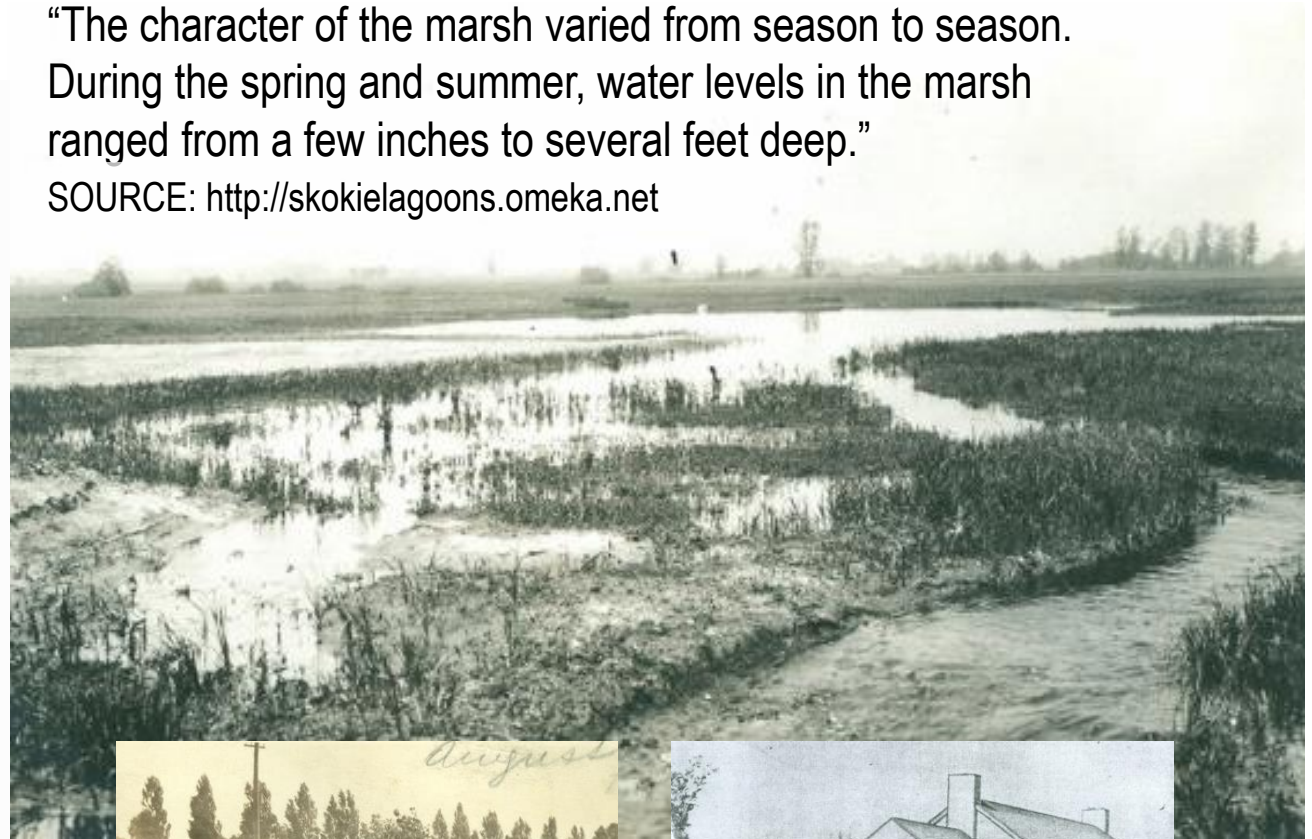
Winnetka-Glencoe **Patch.**



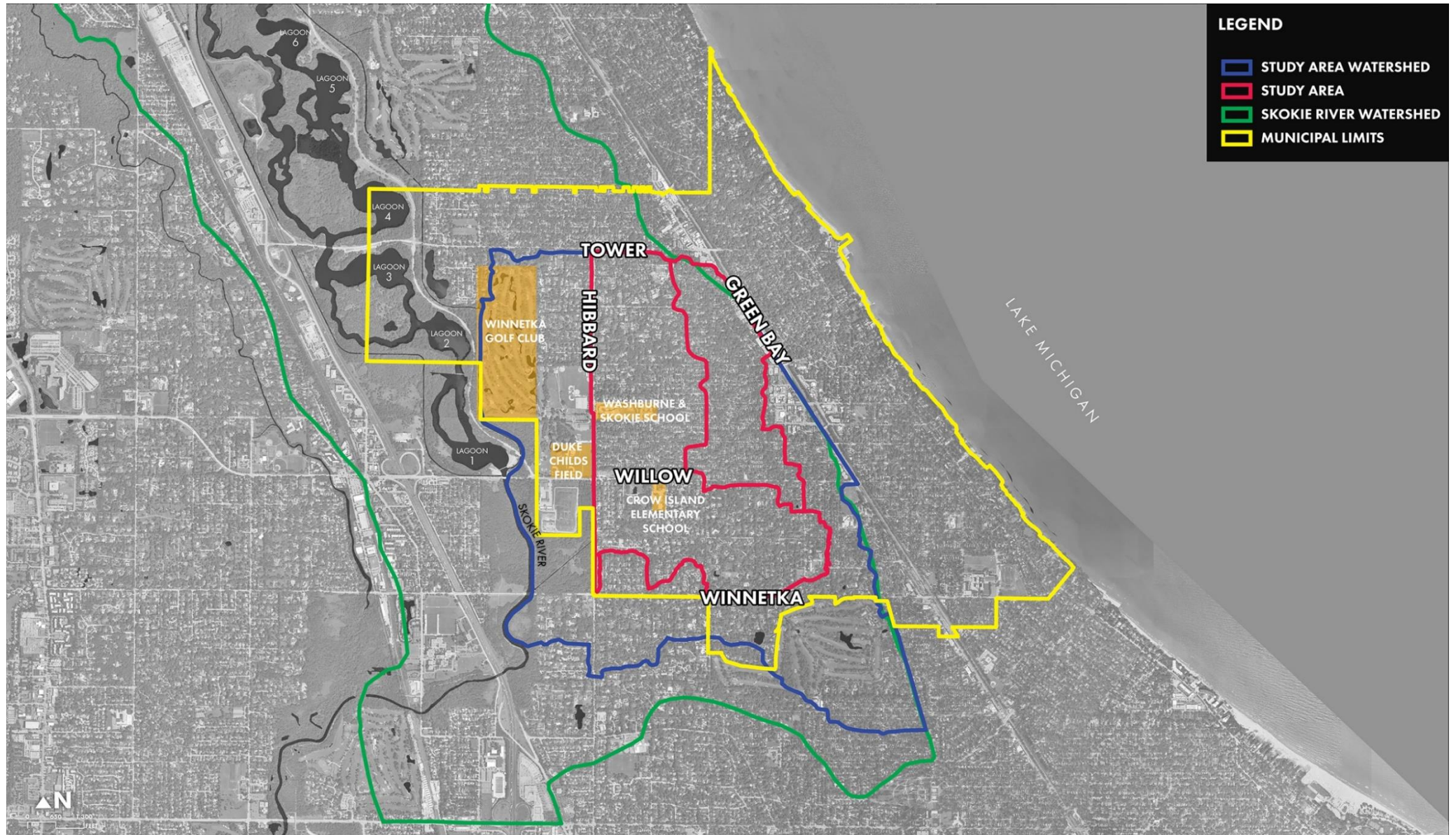
It's no secret, Winnetka, there is an age-old problem.

“The character of the marsh varied from season to season. During the spring and summer, water levels in the marsh ranged from a few inches to several feet deep.”

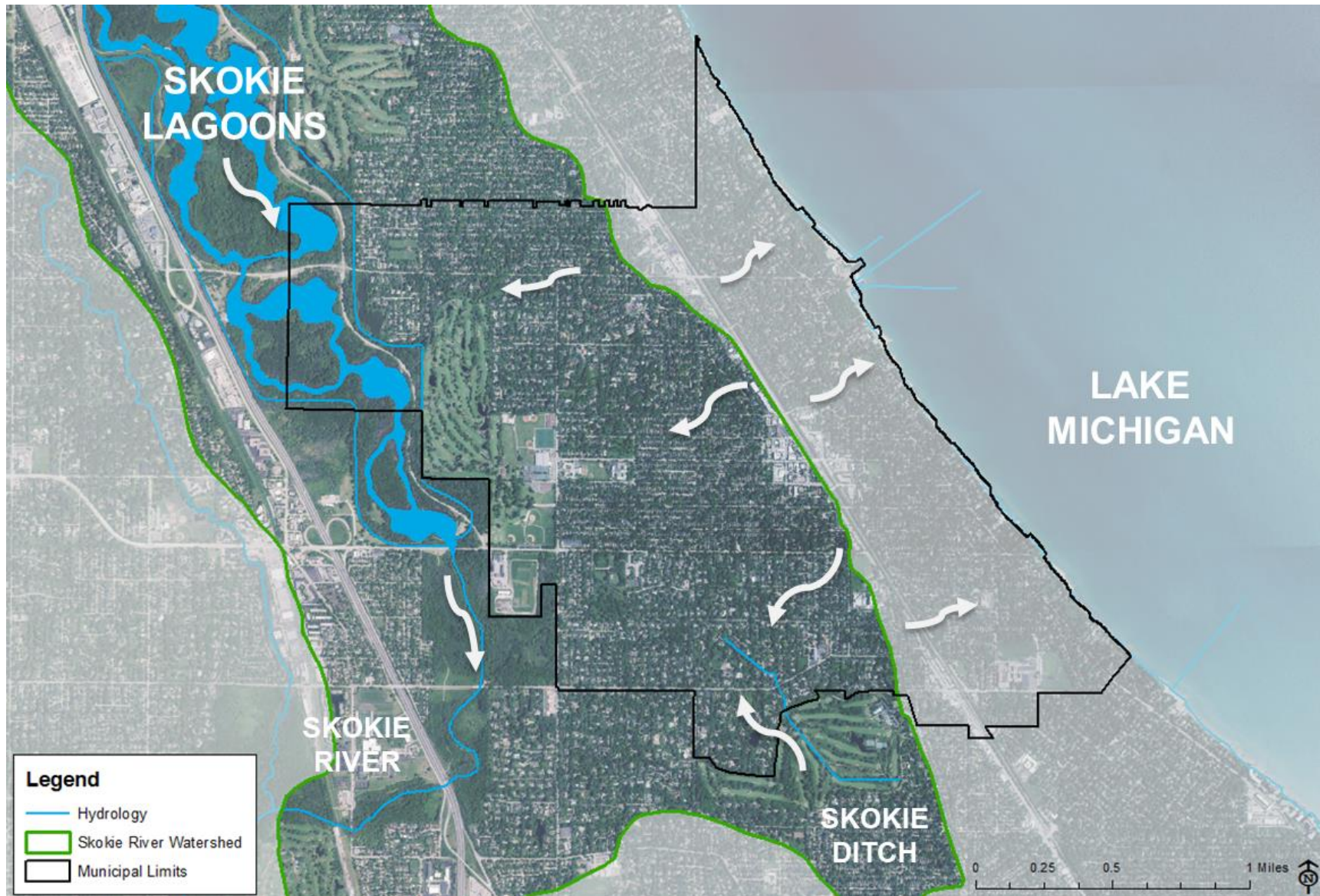
SOURCE: <http://skokielagoons.omeka.net>



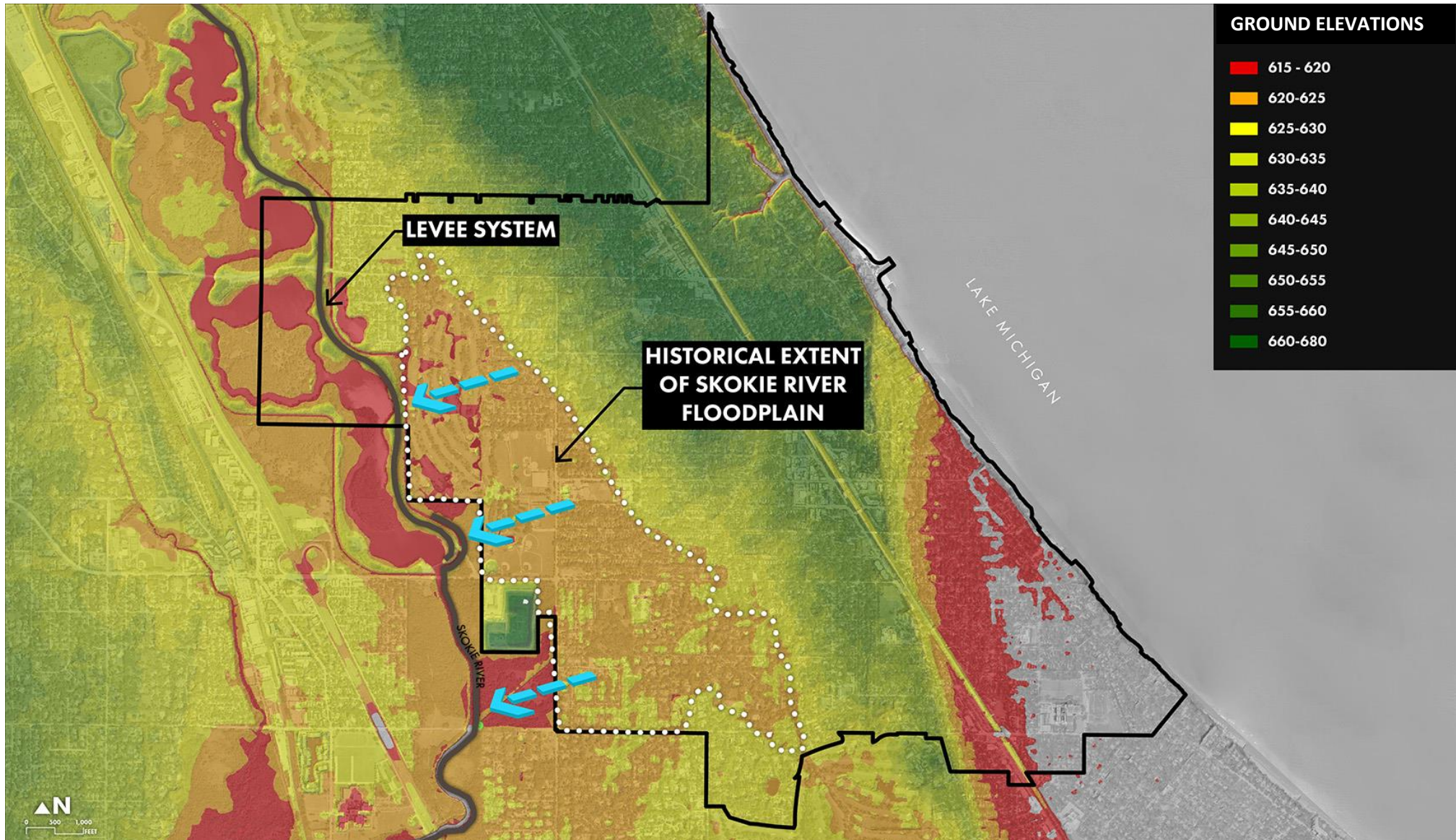
Study Area Boundary



Unique Drainage Patterns Contribute to Flooding



Elevation Ranges



Skokie River Drainage

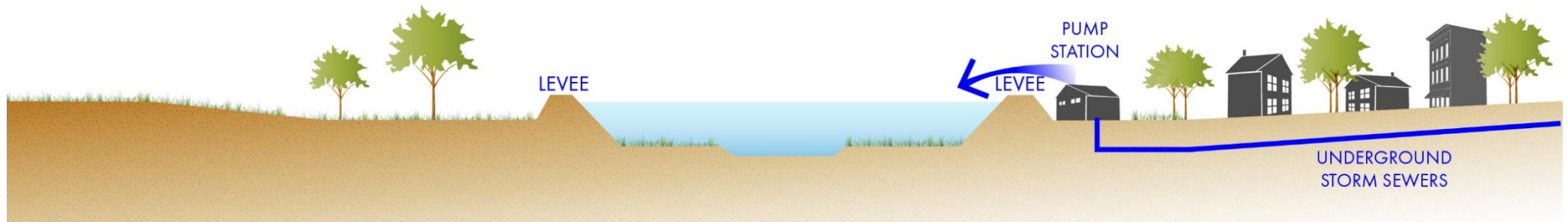
← SKOKIE RIVER FLOODPLAIN →



HISTORICAL CONDITION

CONCEPTUAL GRAPHIC - NOT TO SCALE

← SKOKIE RIVER FLOODPLAIN →

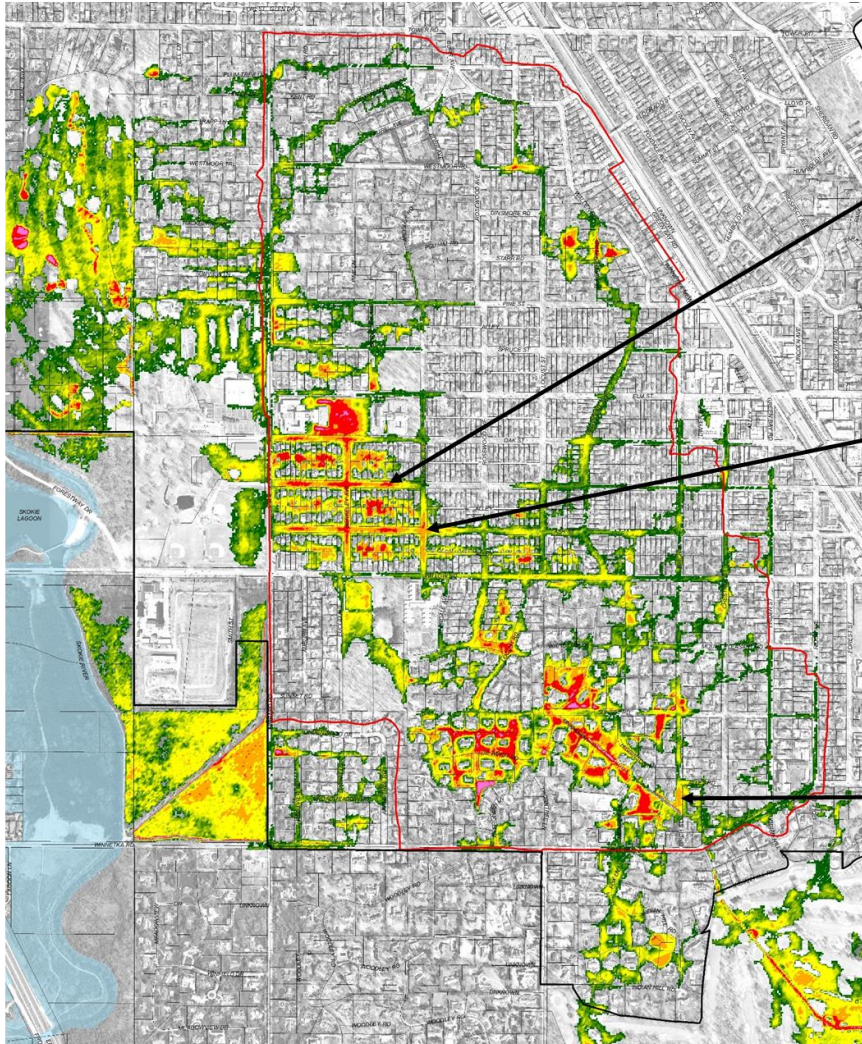


CURRENT CONDITION

CONCEPTUAL GRAPHIC - NOT TO SCALE

Existing Conditions

EXISTING CONDITIONS, 100-YR, 3-HR EVENT



July 2011 – 1200 Block of Cherry



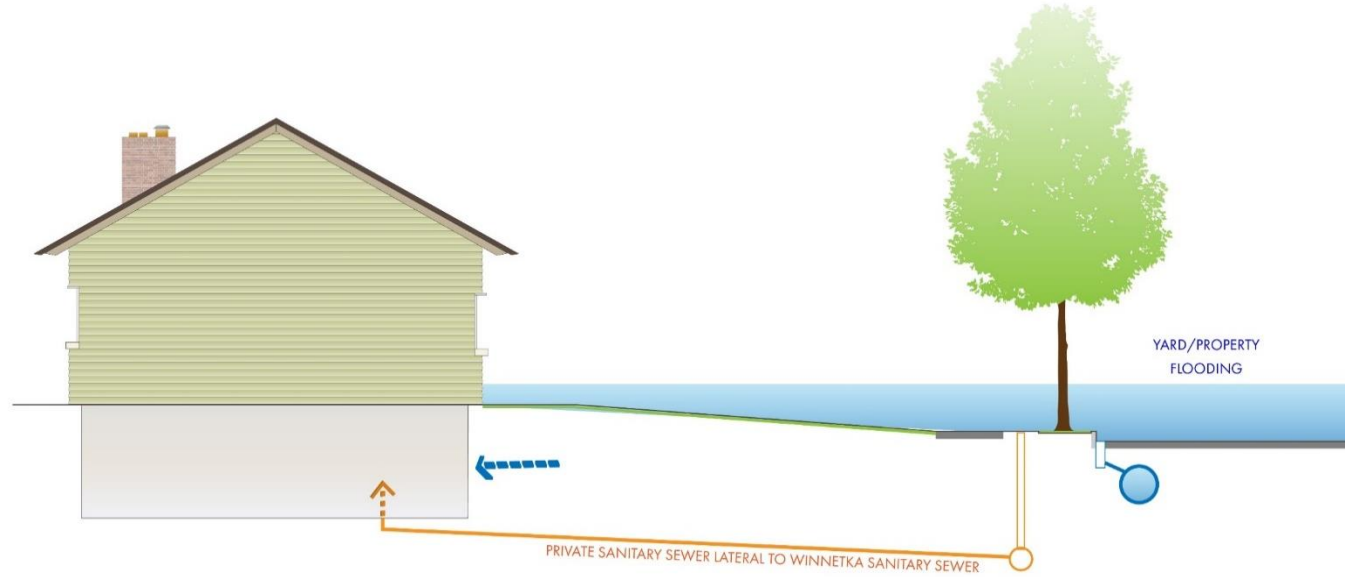
July 2011 – Ash and Glendale



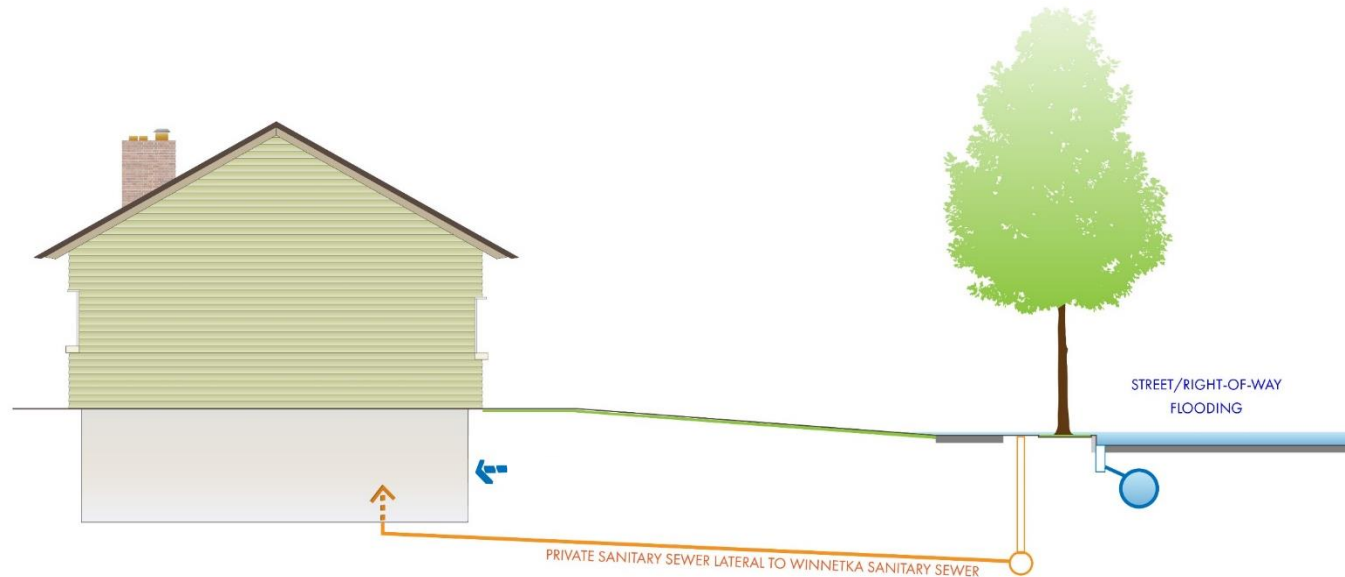
April 2013 – Birch and Alles

Target Level of Service – Protection

CURRENT LEVEL OF SERVICE

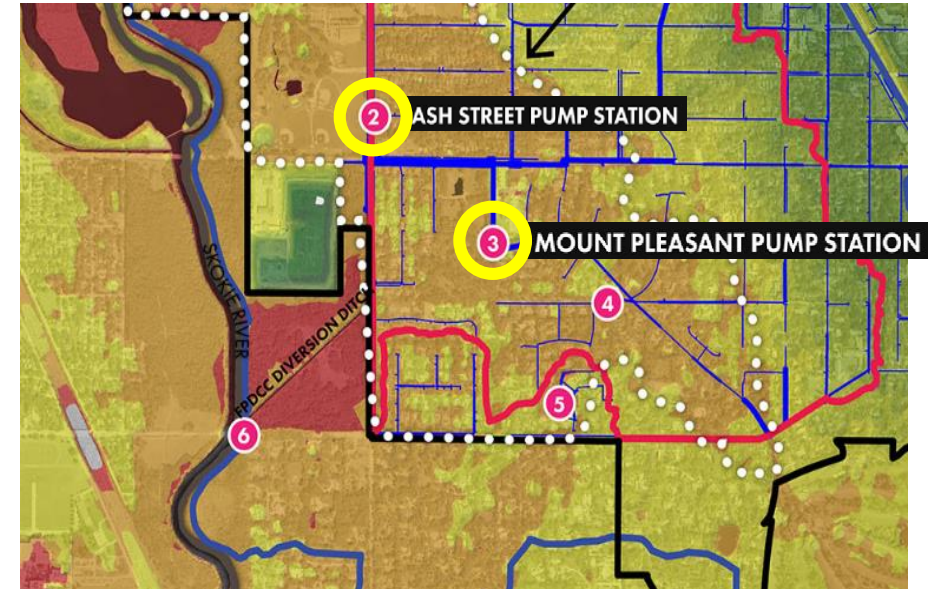


TARGET LEVEL OF SERVICE



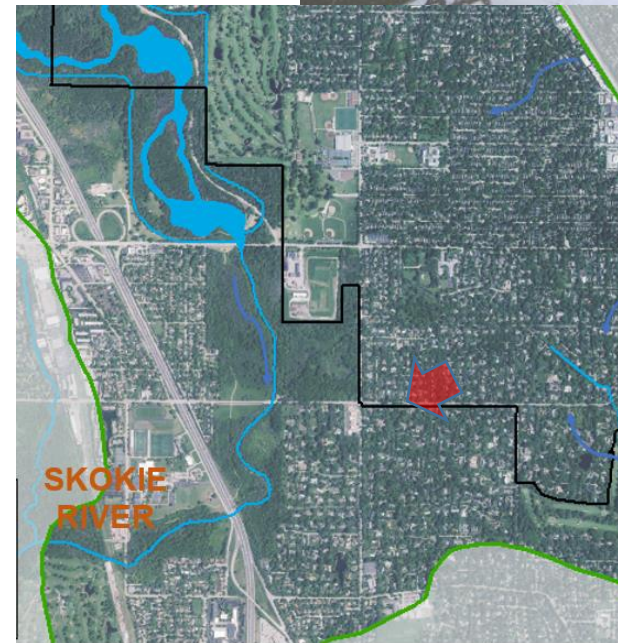
Opportunities Evaluation – Increased Pumping

- Increase the Capacity of the Ash St. and Mt. Pleasant St. PS to provide Target LOS
 - Current Ash St. PS capacity = 8 cfs
 - Required PS capacity = 125 cfs (15.6x)
 - Current Mt. Pleasant St. PS capacity = 22 cfs
 - Required PS capacity = 319 cfs (14.5x)
- Still requires gravity conveyance to deliver stormwater to the pumping stations
- Still requires land to build it
- Requires pumping to someplace
- Relies on mechanical systems

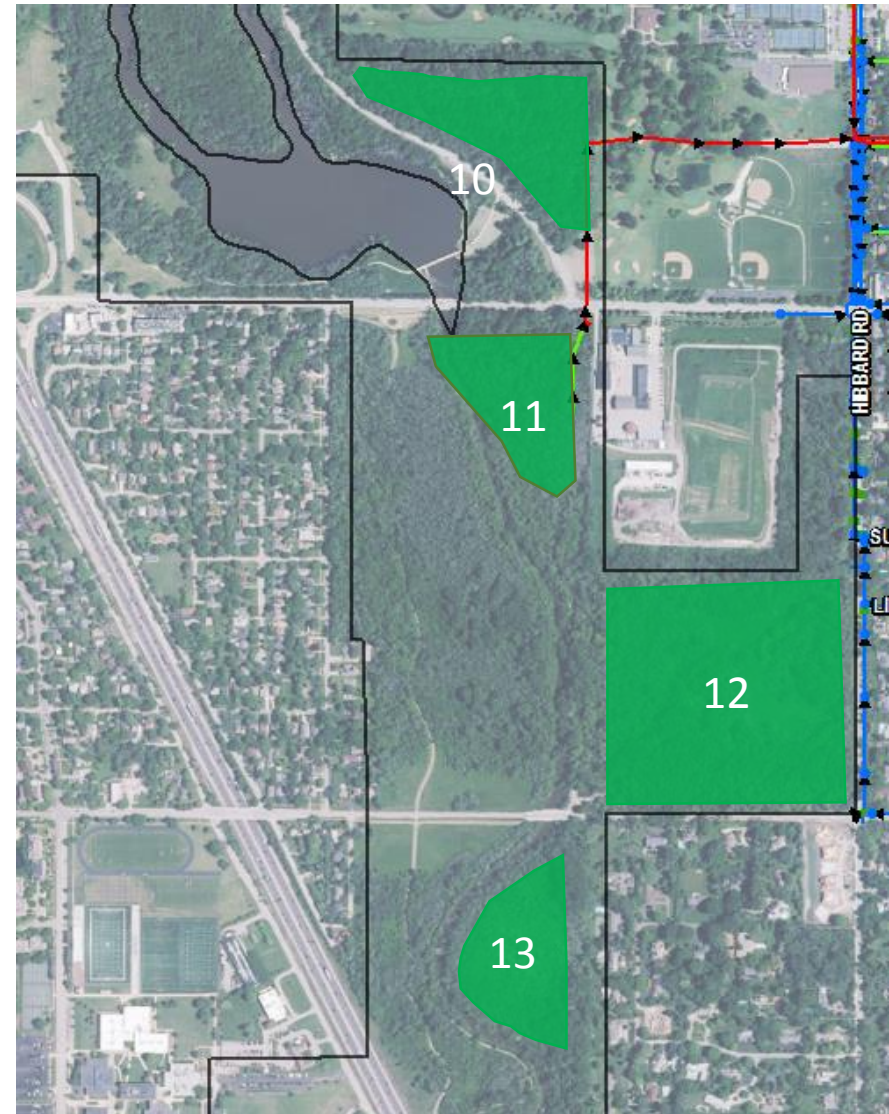
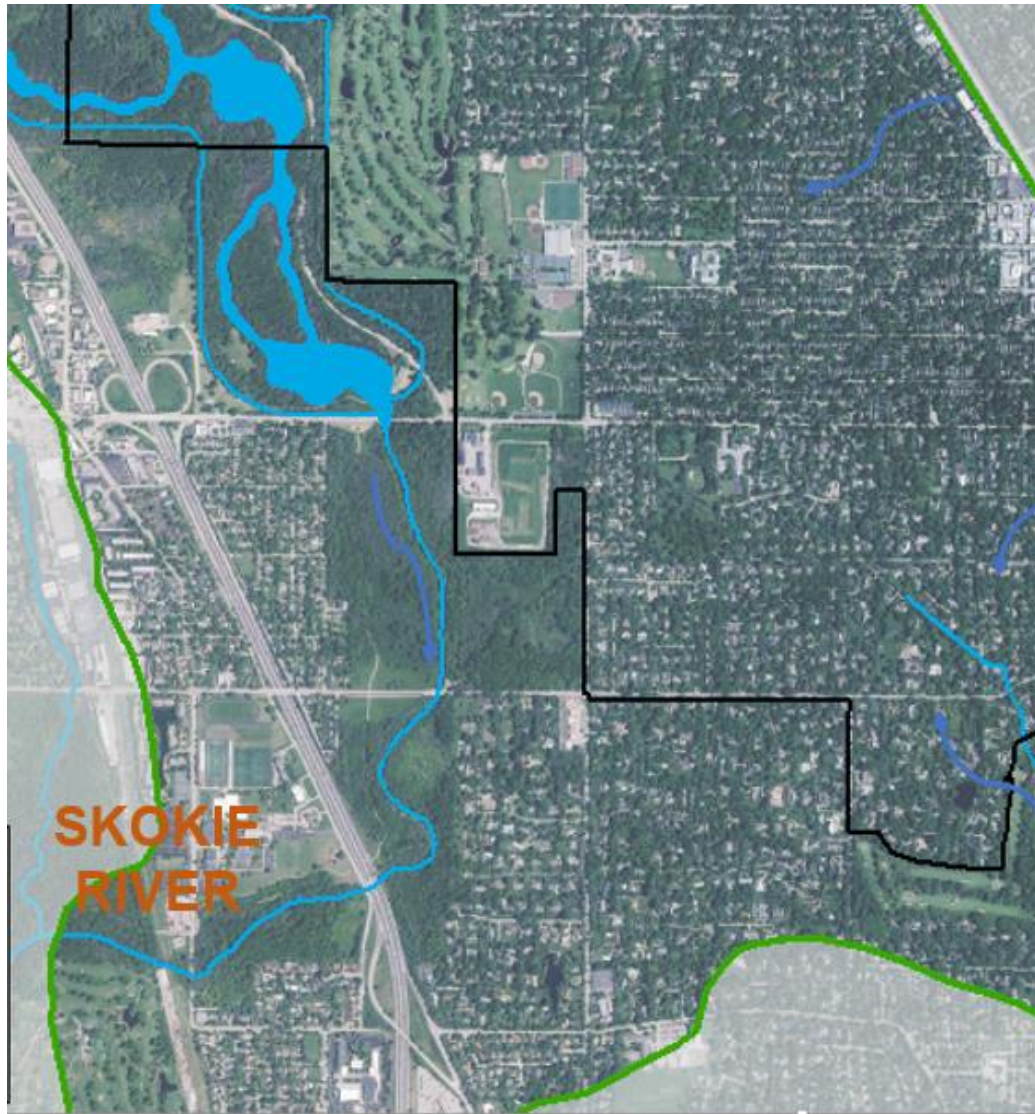


Opportunities Evaluation – Increased Pumping at Winnetka Avenue Pump Station

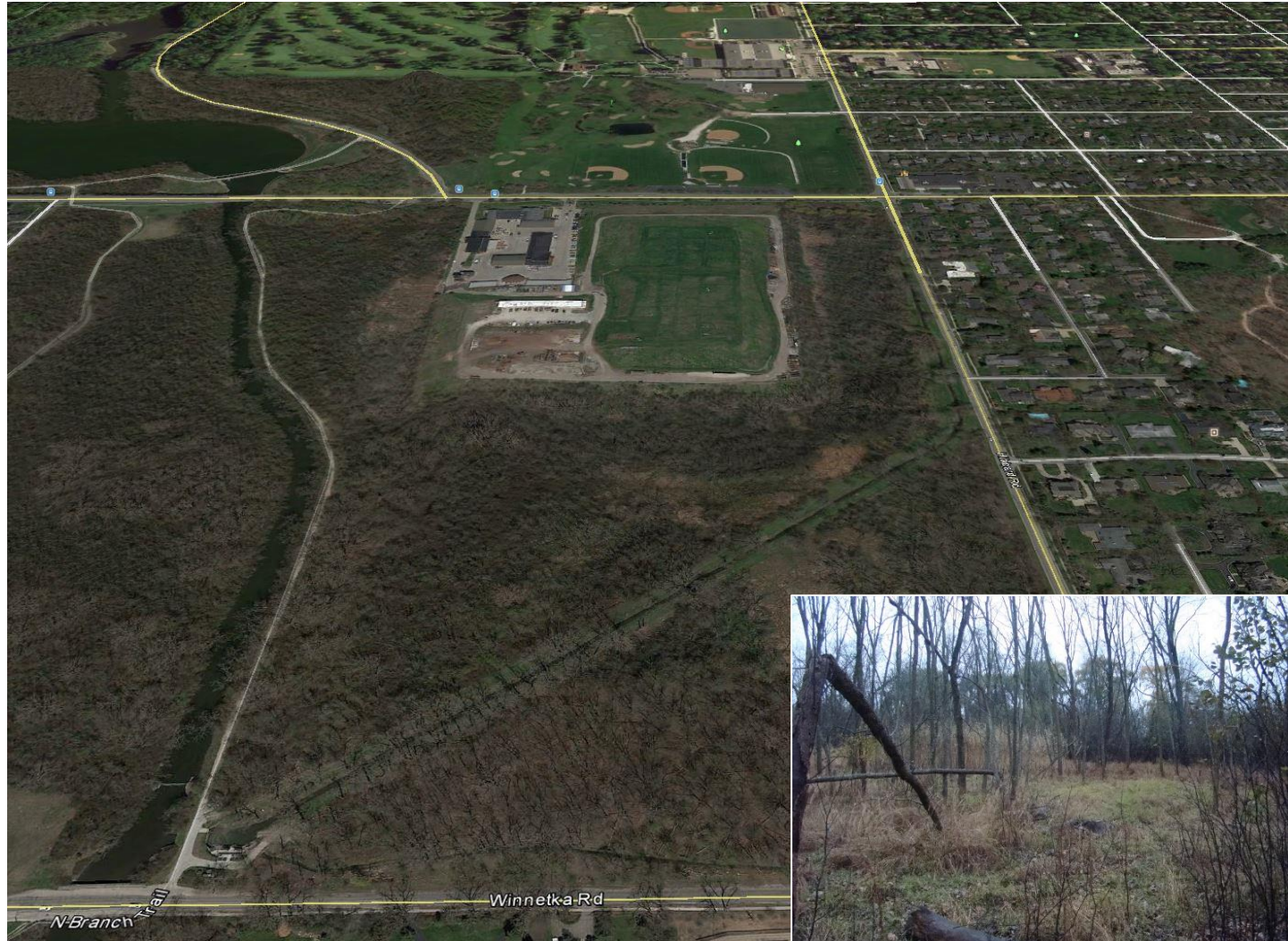
- Increase the capacity of the Winnetka Ave. PS to offset the need for providing flood storage
 - Current PS capacity = 134 cfs
 - Required PS capacity = 525 cfs (4x)
- Significant increases in peak flows could have adverse impacts to receiving flood prone waterways (Skokie River & N. Branch Chicago River)
- Likely not permitted by IDNR
- Increases reliance on mechanical systems



Potential Storage Opportunities

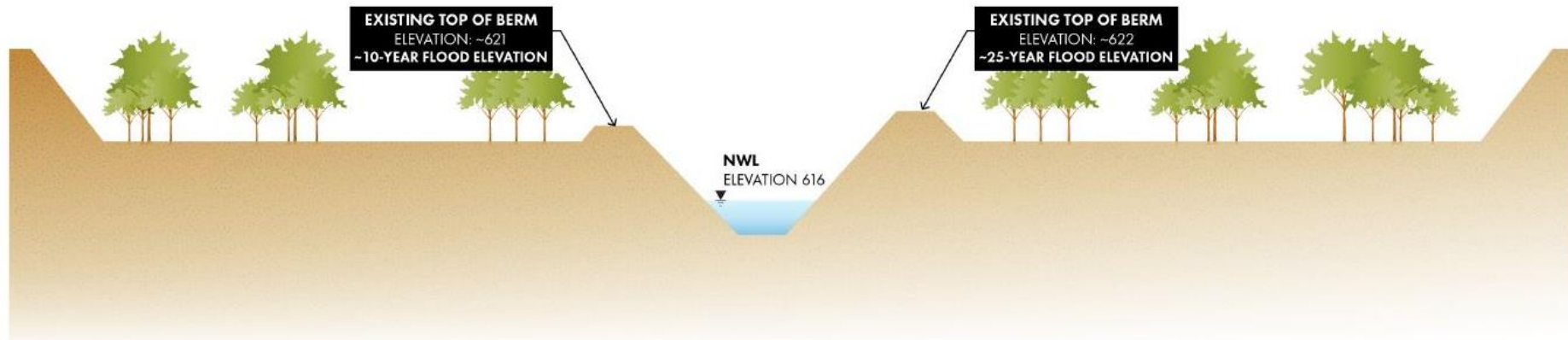


Aligning Assets with Needs Can Create Mutually Beneficial Partnerships

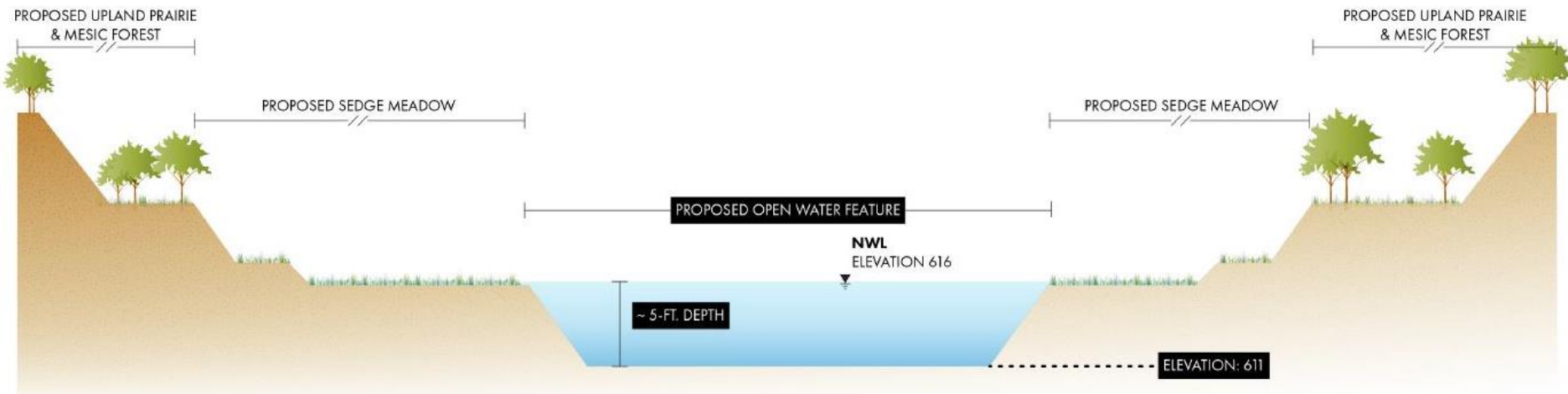


Stormwater Management Opportunities – Storage

Forest Preserve Example

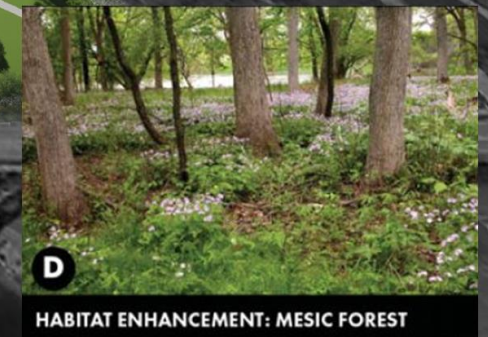
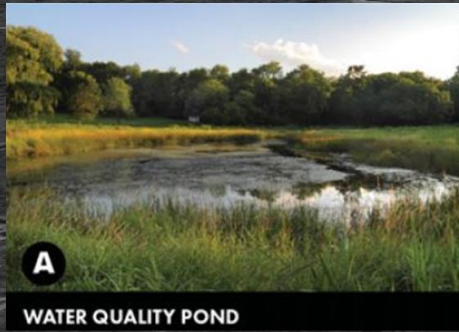


Forest Preserve Ditch (NOT TO SCALE; SCHEMATIC IS VERTICALLY & HORIZONTALLY EXAGGERATED)

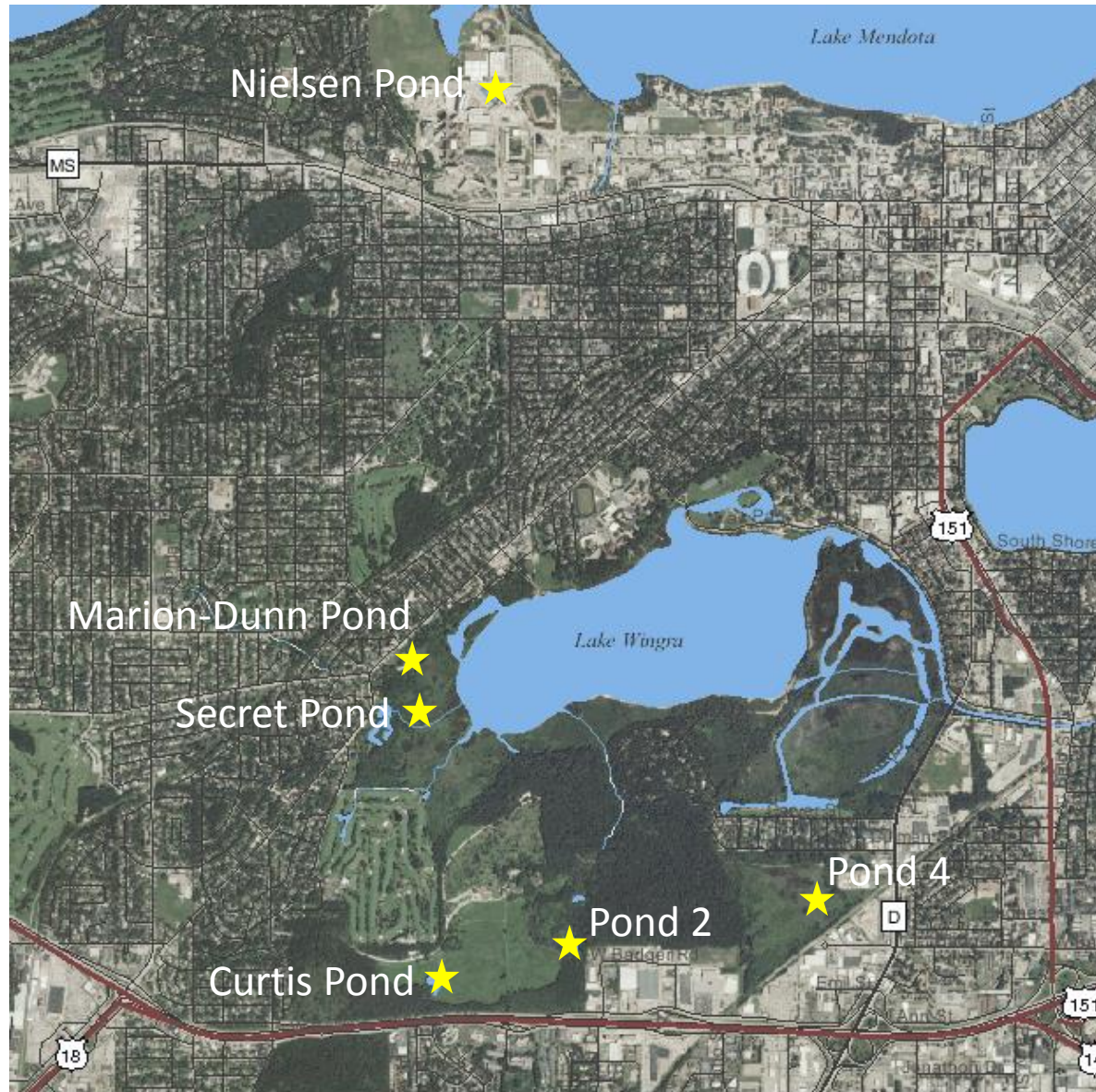


Forest Preserve Ditch (NOT TO SCALE; SCHEMATIC IS VERTICALLY & HORIZONTALLY EXAGGERATED)

Forest Preserve Property



Secret Pond – Madison, WI



Secret Pond – Madison, WI



Pond partially filled with water prior to a large rain event that filled the pond completely.

Secret Pond – Madison, WI



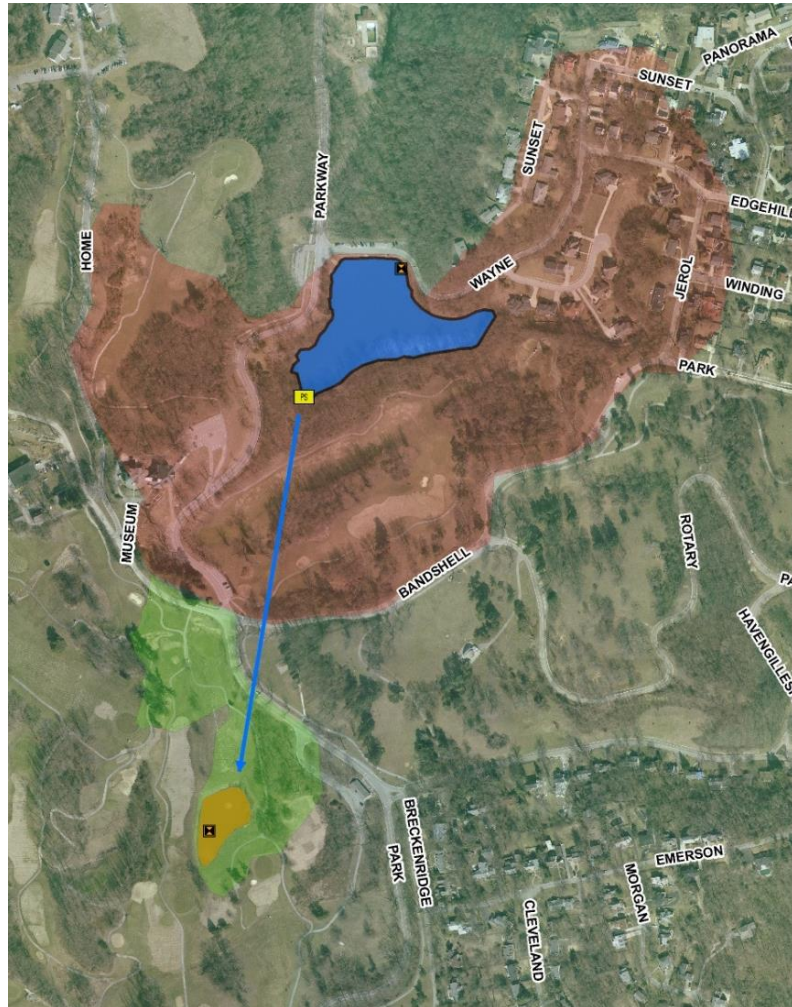
Looking downstream at the natural channel and stilling pool/wetland restoration.



Downtown Streetscape – Lexington, KY



Prisoner's Lake – Covington, KY



Office of Employment and Training – Louisville, KY



12th Street – Covington, KY



St. Francis Bioretention Basin – Cincinnati, OH





Conclusion

Look for opportunities to enhance project benefits

- improved aesthetics
- Improved water quality
- rainwater re-use
- community revitalization
- reduced impervious surface
- grant opportunities

Think holistically

- Avoid the “silo” trap (quantity, quality, stream erosion)
- Don’t just “move” the problem
- Think long term

Questions?

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